



California Interagency Council on Homelessness

June 29, 2022

The Honorable Phil Ting, Chair
Assembly Committee on Budget
1021 O St. Suite 8230
Sacramento, CA 95814

The Honorable Nancy Skinner, Chair
Senate Committee on Budget and Fiscal Review
1020 N St. Room 502 Sacramento, CA 95814

Honorable Buffy Wicks, Chair
Assembly Housing and Community Development Committee
1020 N St. Room 156
Sacramento, CA 95814

The Honorable Scott Wiener, Chair
Senate Committee on Housing
1021 O St. Suite 3330
Sacramento, CA 95814

Re: AB 140 Interim Report – Statewide Homelessness Assessment

Dear Honorable Wicks, Honorable Ting, Honorable Wiener and Honorable Skinner,

In compliance with requirements of Assembly Bill 140 (Committee on Budget, Chapter 111, Statutes of 2021), I am pleased to submit this interim report on the progress of the statewide homelessness assessment.

Overview

On July 19, 2021, Governor Newsom signed Assembly Bill (AB) 140 into law. The bill directs the Homelessness Coordinating and Financing Council, now the California Interagency Council on Homelessness (Cal ICH), to conduct a statewide homelessness assessment, also known as the “landscape assessment,” of the homelessness programs funded, implemented, and administered by state agencies in California. This assessment seeks to provide a comprehensive understanding of the current landscape of state agency funding for California’s homelessness response system and with the intention to help inform the state’s policies and corresponding investments aimed at

preventing and ending homelessness. ([Assembly Bill No. 140](#)¹, SEC. 27, Welfare and Institutions Code Section 8257.1; see Attachment A for relevant language).

The primary objective of this assessment is to review and summarize the state's funding towards homelessness in its totality. This includes how funds distributed through California's state agencies and departments are implemented and/or administered. The landscape assessment will provide a comprehensive overview of the sources and uses of state funding as they are applied in jurisdictions across the state; the services provided and populations served by this funding; and the coordination and care offered through the homelessness response system. With this information, Cal ICH and partners will be able to analyze data on programs and services receiving state funding, the housing and shelter inventory created by state funding (such as permanent housing units and emergency shelter beds), and how local homelessness service systems utilize state funding and programs in conjunction with other service delivery systems. The landscape assessment will also analyze state funding by region to better understand the ways in which state funding impacts various communities across California.

This interim report summarizes work on the landscape assessment completed by Cal ICH through May 2022, as well as outlines next steps necessary for the completion of the report by its statutory deadline of December 31, 2022.

Activities to Date and Status of Landscape Assessment

Collection of Program-Level Fiscal Data. After the enactment of AB 140, Cal ICH staff began collecting fiscal data to be included in the landscape assessment. Cal ICH identified state-funded, administered, and implemented programs aimed at serving people at risk of or experiencing homelessness by conducting a review of resources including a recent report from the California State Auditor,² internal resources within Cal ICH, and information from corresponding department websites and materials. Cal ICH then met with representatives at each of the departments to review their program lists and provide feedback regarding which programs to include in the assessment. With this information, Cal ICH identified 35 state programs which align with the requirements established in the AB 140 statute (See Attachment B for list of departments).

Following the determination of relevant programs, Cal ICH requested program budget data spanning Fiscal Year 2018-2019 to Fiscal Year 2020-2021 from nine state agencies. Cal ICH provided significant resources and technical assistance to aid state agencies in responding to data requests. Through Cal ICH staff's support and partnership from state department staff data submission was completed by all state agencies in Spring 2022. This information they shared encompasses over \$8 billion in funding to grantees

¹ Assembly Bill No. 140 (2021).

https://leginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill_id=202120220AB140

² California State Auditor. (2021, February). *Homelessness in California: The State's Uncoordinated Approach to Addressing Homelessness Has Hampered the Effectiveness of its Efforts.*

<https://www.auditor.ca.gov/pdfs/reports/2020-112.pdf>

throughout California over the three-year timespan (Attachment B). These programs vary in their specific intended use, but all aim to provide services or housing to persons experiencing or at risk of homelessness.

Hiring of External Researchers. In February 2022, Cal ICH finalized contracts with the Turner Center for Housing Innovation and the Goldman School of Public Policy at UC Berkeley, UCSF's Center for Vulnerable Populations, the Benioff Homelessness and Housing Initiative, and Abt Associates. This research team is taking a mixed-methods approach, collecting both quantitative and qualitative data, to provide a comprehensive overview how state funding supports the homelessness response system in California.

With Cal ICH's support and supervision, this research team is conducting the remainder of the statutorily required data collection and analysis. The work includes collecting and analyzing:

- **Administrative data** from the Homeless Data Integration System (HDIS), which contains Homeless Management Information System data from all 44 of California's Continuums of Care (CoCs). HDIS includes data both at the homelessness-project-level as well as individual client-level. HDIS data can provide aggregated information such as the subpopulation being served by state programs, the services that people accessed, and whether individuals obtained housing or other services.
- **Key Informant Interviews** with CoC leadership and staff; public, state, and local agencies; non-profit homelessness service organizations; housing developers; community groups; and people with lived experience of homelessness. Interview findings will enrich the data and survey analyses by offering insights into challenges and opportunities related to implementing these funds and the experiences of those who have navigated these funded services.
- **Surveys** of organizations providing homelessness services to Californians experiencing and at risk of homelessness.

Internal Capacity Building. Over the past six months, Cal ICH has hired three additional staff members to bolster the internal staffing of the assessment, including one Staff Services Analyst to conduct technical assistance with the state and local agencies to collect data to Cal ICH; one Associate Governmental Program Analyst to assist with writing reports and reviewing the literature and data; and one Research Data Analyst to assist with data cleaning, analysis, and interpretation.

At the time of this report, Cal ICH and partners are collecting, cleaning, and analyzing the data described above. At the Cal ICH council meeting held on May 31, 2022, Cal ICH staff presented a progress report of the landscape assessment to council members and public attendees.

Forthcoming Activities

The landscape assessment research plan will produce several deliverables consistent with the requirements provided in AB 140: one statutorily required report (due to the Legislature December 31, 2022), one webinar, and eight policy briefs.

The final report will summarize the approach, methods, activities and findings of the landscape assessment. It will be followed in early 2023 by several supporting deliverables to help tailor the findings to various audiences and focus on specific findings that the research team identifies as particularly important to highlight. The research team will provide a briefing to Cal ICH staff as well transfer over all data files, programming code, and data documentation. The research team also plans to conduct a stakeholder webinar to summarize the report's findings. Lastly, based on the findings of the assessment, the research team will write a minimum of eight policy briefs, at least three of which will be targeted for a local-level practitioner and policymaker audience.

Thank you for the opportunity to update you on Cal ICH's progress on this important undertaking. Altogether, the statewide homelessness landscape assessment will provide a more complete and detailed understanding of the homelessness programs funded, implemented, and administered by state agencies in California. If you have any questions about the information contained in this interim report, please do not hesitate to contact me at Julie.Lo@bcsh.ca.gov.

Sincerely,



Julie Lo
Executive Officer

cc: Lourdes M. Castro Ramirez, Secretary, Business, Consumer Services and Housing Agency
Mark Ghaly, Secretary, California Health and Human Services

Attachment A

Landscape Assessment Language from Assembly Bill 140 SEC 27. Section 8257.1

SEC. 27.

Section 8257.1 is added to the Welfare and Institutions Code, to read:

8257.1.

(a) It is the intent of the Legislature to obtain trustworthy information to connect funding allocated to prevent and end homelessness with established sheltering and housing resources and to provide state agencies with accurate information to allow for more accurate forecasting to target future investments. To advance these goals, the coordinating council shall, upon appropriation by the Legislature, do all of the following:

(1) Conduct, or contract with an entity to conduct, a statewide homelessness assessment that will do all of the following:

(A) Identify all programs a state agency funds, implements, or administers for the purpose of providing unsheltered outreach services, emergency shelter, housing or housing-based services to persons experiencing homelessness or at risk of homelessness and do all of the following:

(i) Identify homelessness interventions and service categories available statewide and in geographically diverse regions across the state.

(ii) Compile the amount of funding distributed to local jurisdictions and its stated intent by the administering entity.

(iii) Identify the intended uses for the funds identified pursuant to clause (ii) by type of intervention as stated by local jurisdictions requesting funding made available for housing- or homelessness-related services.

(iv) Identify conditions or premise of the funds identified pursuant to clause (ii) as it relates to leveraging nonstate dollars.

(v) If applicable, reasons for the unavailability of data.

(B) Obtain the following information for each program identified in subparagraph (A) to the extent that data is available in local Homeless Management Information Systems (HMIS), the Homeless Data Integration System (HDIS) or other readily available data sources:

(i) The number of permanent housing units that the program made available.

(ii) The amount of rental subsidies, vouchers, or other forms of financial support intended to prevent homelessness or to rehouse individuals that the program made available.

(iii) The number of emergency shelter beds, vouchers, or units that the program made available.

(iv) The wrap around services that the program offered.

(C) Collect data, to the extent data it is available, on the numbers and demographics of persons served through the identified services, including, but not limited to, a quantification of the disparities across age, race, ethnicity, and other demographics based on the following subpopulation categories to describe the homelessness population relative to the general population:

(i) Young adults.

(ii) Unaccompanied minors.

(iii) Single adults experiencing either chronic or nonchronic patterns of homelessness, of first-time homelessness.

(iv) Adults over 50 years of age.

(v) Veterans.

(vi) Families experiencing either chronic or nonchronic patterns of homelessness, or first-time homelessness.

(D) For each program identified pursuant to subparagraph (A) that provides housing or homelessness-related services, collect and analyze the following data:

(i) The number of persons served annually by service or intervention type by age, gender, and racial subgroupings.

(ii) Typical service mix use to develop portrait of the "types" of system clients to better understand the holistic needs of people experiencing homelessness and to forecast future uses and policies of resources intended to address homelessness.

(iii) The service, services, or service mixes that are associated with individuals exiting homelessness.

(iv) The duration and frequency individuals accessed services, on average, and the length of time from program intake to the date the individual moves into permanent housing or resolves homelessness.

(v) Each type of housing and each type of intervention provided disaggregated by age, racial, and gender characteristics of recipients.

(vi) The number of individuals whose homelessness was prevented after accessing homelessness prevention services

(vii) Information about the people who accessed the resources identified in subparagraph (B) and disaggregated by demographic characteristics described in subparagraph (C).

(viii) Analyze the results of current permanent and interim housing programs by program type.

(ix) Additional data necessary to provide a comprehensive view of the homelessness response system.

(E) Provide the reasons for lack of data availability, if applicable.

(2) (A) For purposes of collecting data to conduct the assessment pursuant to paragraph (1), evaluate available data, including, but not limited to, HDIS, data from state agencies administering homelessness funds, statewide and local homeless point-in-time counts and housing inventory counts, and available statewide information on the number or rate of persons exiting state-funded institutional settings, including, but not limited to, state prisons and, to the extent possible, local jails, into homelessness.

(B) The coordinating council may work with a technical assistance provider from the federal Department of Housing and Urban Development to complete the assessment.

(C) For purposes of collecting data pursuant to paragraph (1), a local government may collaborate with the coordinating council or the entity conducting the statewide assessment to, if available, share existing data from existing local analyses of system needs or gaps to complement other data requested.

(D) The coordinating council shall submit an interim report by July 1, 2022, to the Assembly Housing and Community Development Committee, the Assembly Committee on Budget, Senate Committee on Housing, and Senate Committee on Budget and Fiscal Review. The report submitted pursuant to this paragraph shall comply with Section 9795 of the Government Code.

(E) The council shall report on the final assessment by December 31, 2022, to the Assembly Housing and Community Development Committee, the Assembly Committee on Budget, Senate Committee on Housing, and Senate Committee on Budget and Fiscal Review. The report submitted pursuant to this paragraph shall comply with Section 9795 of the Government Code.

(b) For purposes of this section, all of the following definitions apply:

(1) "Chronic homelessness" has the same definition as that in Section 578.3 of Title 24 of the Code of Federal Regulations, as that section read on January 1, 2020.

(2) "State-funded institutional settings" include, but are not limited to, justice, juvenile justice, child welfare, and health care settings.

(3) "Young adult" means a person 18 to 24 years of age, inclusive.

(4) "Persons at risk of homelessness" means a person or family in the circumstances described in Section 11302(a)(5) of Title 42 of the United States Code.

(5) "Homeless" has the same meaning as defined in Section 578.3 of Title 24 of the Code of Federal Regulations, as that section read on January 10, 2019.

Attachment B

State-Funded, Implemented, or Administered Homelessness Programs Included in the Landscape Assessment (2018-2021)*

Agency	Program	Fiscal Years	Total Funding
<i>California Community Colleges (CCCCO)</i>	College Homeless and Housing Insecure Pilot (CHHIP) Program	2019-2020, 2020-2021	\$18,000,000.00
<i>California Department of Corrections and Rehabilitation (CDCR)</i>	Long Term Offender Reentry Recovery Program (LTORRP)	2020-2021	\$6,717,460.00
<i>California Department of Social Services (CDSS)</i>	Bringing Families Home (BFH) Program	2019-2020	\$24,384,559.00
	CalWORKs Homeless Assistance (HA)	2018-2019, 2019-2020, 2020-2021	\$167,719,302.71
	CalWORKs Housing Support Program (HSP)	2018-2019, 2019-2020, 2020-2021	\$287,287,513.00
	Home Safe Program	2018-2019	\$14,500,000.00
	Housing and Disability Advocacy Program (HDAP)	2019-2020, 2020-2021	\$49,995,700.00
	Project Roomkey	2019-2020, 2020-2021	\$109,000,000.00
<i>California Governor's Office of Emergency Services (Cal OES)</i>	Domestic Violence Housing First (XD) Program	2018-2019, 2019-2020, 2020-2021	\$56,128,469.00
	Homeless Youth and Exploitation (HX) Program	2018-2019, 2019-2020, 2020-2021	\$3,242,310.00
	Homeless Youth Emergency Services & Housing (YE) Program	2019-2020	\$6,336,500.00
	Homeless Youth Innovative Services (HI) Program	2018-2019	\$1,000,000.00
	Specialized Emergency Housing (KE) Program	2018-2019, 2019-2020, 2020-2021	\$23,626,451.00
	Transitional Housing (XH) Program	2018-2019, 2019-2020, 2020-2021	\$42,425,859.00
<i>California Housing Finance Agency (CalHFA)</i>	Special Needs Housing Program (SNHP)	2018-2019, 2019-2020	\$53,327,365.00

<i>California Interagency Council on Homelessness (Cal ICH)</i>	Covid-19 Emergency Grant Fund	2019-2020	\$100,000,000.10
	Homeless Emergency Aid Program (HEAP)	2018-2019	\$500,000,000.00
	Homeless Housing, Assistance, and Prevention Program (HHAP)	2019-2020, 2020-2021	\$950,000,000.00
<i>California Tax Credit Allocation Committee (TCAC)</i>	Low-Income Housing Tax Credit Program (LIHTC)	2018-2019, 2019-2020, 2020-2021	\$1,188,200,000.00
<i>Department of Health Care Services (DHCS)</i>	Homeless Mentally Ill Outreach and Treatment Program (HMIOT)	2018-2019	\$50,000,000.00
	Projects for Assistance in Transition from Homelessness (PATH)	2018-2019, 2019-2020, 2020-2021	\$26,440,696.00
	Whole Person Care (WPC) Pilot Program	2018-2019, 2019-2020, 2020-2021	\$1,063,143,370.60
<i>Department of Housing and Community Development (HCD)</i>	California Emergency Solutions and Housing (CESH) Program	2018-2019, 2019-2020	\$83,202,937.00
	Community Development Block Grant Program (CDBG)	2018-2019, 2019-2020, 2020-2021	\$250,004,135.00
	Emergency Solutions Grants (ESG) Coronavirus Funds (CV)	2020-2021	\$315,721,589.00
	Emergency Solutions Grants (ESG) Program	2018-2019, 2019-2020, 2020-2021	\$36,756,752.00
	Homekey	2020-2021	\$797,000,000.00
	Housing for a Healthy California (Articles I and II)	2018-2019, 2019-2020, 2020-2021	\$129,112,286.00
	Housing Navigators Program (HNP)	2020-2021	\$5,000,000.00
	Multifamily Housing Program (MHP)	2019-2020, 2020-2021	\$742,000,000.00
	No Place Like Home (NPLH)	2019-2020, 2020-2021	\$950,000,000.00
	Pet Assistance and Support (PAS) Program	2019-2020	\$5,000,000.00
Supportive Housing Multifamily Program (SHMHP)	2018-2019	\$155,000,000.00	

Transitional Housing Program (THP)	2019-2020, 2020-2021	\$15,264,800.00
Veterans Housing and Homelessness Prevention Program (VHHP)	2018-2019, 2019-2020, 2020-2021	\$285,002,114.00

** Due to the assessment timeline, program funding was collected for the program years 2018-2021. Note that research is ongoing - numbers may change due to updated information.*