



State of California
BUSINESS, CONSUMER SERVICES AND HOUSING AGENCY



CALIFORNIA
HOMELESS COORDINATING
AND FINANCING COUNCIL

SB 850: Homeless Emergency Aid Program (HEAP)

SB 850 Overview

- The bill was signed on June 27, 2018 and augments SB1380.
- Moves the Homeless Coordinating and Financing Council (HCFC) from Department of Housing and Community Development (HCD) to the Business, Consumer Services and Housing Agency (BCSH).
- Designates the Secretary of BCSH as Chair of the HCFC.
- Adds two representatives to HCFC.
 - Department of Transportation
 - Young adult with lived experience who resides in California.
- Provides permanent staff under BCSH to support HCFC mandates.
- Establishes the Homeless Emergency Aid Program (HEAP) for purposes of providing localities with one-time flexible block grant funds to address their immediate homelessness challenges.

HCFC Team Members

Position	Staff
Executive Officer	Ginny Puddefoot
Research and Policy Specialist	Kelly Joy
Council Specialist	Natalie Nguyen
HEAP Grant Manager	Daniel Castillo
Local Government Liaison	Lahela Mattox
Data Systems Development Project Manager	KC Mohseni

Mission of the Council

- SB 1380 was signed on September 29, 2016.
- SB 1380 tasked the State to identify all programs that provide housing or housing-related services to people experiencing homelessness, or at-risk of homelessness, and implement them using a “Housing First” policy.
- In order to help accomplish this task, SB 1380 also established the creation of a Homeless Coordinating and Financing Council (HCFC) to oversee the implementation of the Housing First guidelines and regulations and to identify resources, benefits, and services to prevent, and end, homelessness in California.
- The Council was established in 2017 and held its first quarterly meeting on October 10, 2017.

HCFC Priorities

- Housing First Policy
- Explore the development of a statewide data integration project.
 - A Homeless Management Information System (HMIS) is a local information technology system used to collect client-level data and data on the provision of housing and services to homeless individuals and families and persons at risk of homelessness.
 - Each CoC in the State of California is responsible for selecting an HMIS software solution that complies with HUD's data collection, management, and reporting standards.
 - There are multiple vendors for HMIS
 - That data is submitted directly to HUD
- Execution of HEAP

HEAP Grant Overview

- HEAP is a \$500 million block grant program designed to provide direct assistance to cities, counties and Continuums of Care to address the homelessness crisis throughout California.
- Designed to provide immediate, one-time, flexible funding.
- Provides support until additional resources are available (i.e. SB 2, No Place Like Home, SB 3).

Eligible Applicants

- Applications for HEAP funds will only be submitted by the 11 large cities and the 43 CoCs identified in the HEAP Program Guidance-Attachment B.
 - A large city is defined as having a population of 330,000 people or more, as of January 1, 2018.
 - A large city is also eligible to receive funds through the CoC, if and when the CoC submits their application.
- Individual persons, cities (not identified as one of the 11 large cities), counties, and/or nonprofit organizations are not eligible to apply directly to HCFC for HEAP funds. Those interested in receiving HEAP funds will apply directly to their local CoC.

Available Funding

- HEAP funding is divided into 3 categories of distribution.

Category for Distribution	Funded Amount	Eligible Applicants
(a) CoC -Based on Point in Time Count Ranges	\$250M	CoC
(b) CoC -Based on Percentage of Homeless Population	\$100M	CoC
(c) City / City that is also a County -Based on general population	\$150M	Large cities with a population over 330,000

- Although there are two categories of funds for the CoCs, only one application will be submitted for the total amount of the CoCs allocation.
- Only one application will be submitted by each large city for the total amount allocated.

Available Funding (continued)

Continuum of Care 50213 (a) and 50213 (b)

Attachment B – Formula Funding Estimates

CoC Number	Jurisdiction	Total Homeless, 2017	Percent of Total State Homeless, 2017	Section 50213(a) Per Jurisdiction portion of \$250M	Section 50213(b) \$100M Distribution Based on Percent of Homeless Population	Total of CoC Distribution per 50213(a) and (b)	50214(c) 5% Minimum Youth Set-aside Per Continuum of Care total of 50213(a) and (b)
CA-600	Los Angeles City & County	55,188	41.100%	\$ 40,000,000.00	\$ 41,099,807.86	\$ 81,099,807.86	\$ 4,054,990.39
CA-601	San Diego City & County	9,160	6.822%	\$ 12,000,000.00	\$ 6,821,668.48	\$ 18,821,668.48	\$ 941,083.42
CA-500	San Jose/Santa Clara City & County	7,394	5.506%	\$ 12,000,000.00	\$ 5,506,486.54	\$ 17,506,486.54	\$ 875,324.33
CA-501	San Francisco	6,858	5.107%	\$ 12,000,000.00	\$ 5,107,314.68	\$ 17,107,314.68	\$ 855,365.73
CA-502	Oakland, Berkeley/Alameda County	5,629	4.192%	\$ 12,000,000.00	\$ 4,192,049.33	\$ 16,192,049.33	\$ 809,602.47
CA-602	Santa Ana, Anaheim/Orange County	4,792	3.569%	\$ 12,000,000.00	\$ 3,568,715.65	\$ 15,568,715.65	\$ 778,435.78
CA-503	Sacramento City & County	3,665	2.729%	\$ 10,000,000.00	\$ 2,729,412.12	\$ 12,729,412.12	\$ 636,470.61
CA-506	Salinas/Monterey, San Benito Counties	3,364	2.505%	\$ 10,000,000.00	\$ 2,505,250.30	\$ 12,505,250.30	\$ 625,262.52
CA-504	Santa Rosa, Petaluma/Sonoma County	2,835	2.111%	\$ 10,000,000.00	\$ 2,111,291.50	\$ 12,111,291.50	\$ 605,564.57
CA-608	Riverside City & County	2,406	1.792%	\$ 8,000,000.00	\$ 1,791,805.06	\$ 9,791,805.06	\$ 489,590.25
CA-508	Watsonville/Santa Cruz City & County	2,249	1.675%	\$ 8,000,000.00	\$ 1,674,883.45	\$ 9,674,883.45	\$ 483,744.17
CA-514	Fresno City & County/Madera County	2,016	1.501%	\$ 8,000,000.00	\$ 1,501,362.84	\$ 9,501,362.84	\$ 475,068.14
CA-609	San Bernardino City & County	1,866	1.390%	\$ 8,000,000.00	\$ 1,389,654.30	\$ 9,389,654.30	\$ 469,482.71
CA-606	Long Beach	1,863	1.387%	\$ 8,000,000.00	\$ 1,387,420.13	\$ 9,387,420.13	\$ 469,371.01
CA-603	Santa Maria/Santa Barbara County	1,860	1.385%	\$ 8,000,000.00	\$ 1,385,185.96	\$ 9,385,185.96	\$ 469,259.30
CA-510	Turlock, Modesto/Stanislaus County	1,661	1.237%	\$ 6,000,000.00	\$ 1,236,985.95	\$ 7,236,985.95	\$ 361,849.30
CA-505	Richmond/Contra Costa County	1,607	1.197%	\$ 6,000,000.00	\$ 1,196,770.88	\$ 7,196,770.88	\$ 359,838.54
CA-511	Stockton/San Joaquin County	1,542	1.148%	\$ 6,000,000.00	\$ 1,148,363.84	\$ 7,148,363.84	\$ 357,418.19
CA-512	Daly City/San Mateo County	1,253	0.933%	\$ 4,000,000.00	\$ 933,138.71	\$ 4,933,138.71	\$ 246,656.94
CA-509	Mendocino County	1,238	0.922%	\$ 4,000,000.00	\$ 921,967.86	\$ 4,921,967.86	\$ 246,098.39

Available Funding (continued)

Attachment B – Formula Funding Estimates Continued

CoC Number	Jurisdiction	Total Homeless, 2017	Percent of Total State Homeless, 2017	Section 50213(a) Per Jurisdiction portion of \$250M	Section 50213(b) \$100M Distribution Based on Percent of Homeless Population	Total of CoC Distribution per 50213(a) and (b)	50214(c) 5% Minimum Youth Set-aside Per Continuum of Care total of 50213(a) and (b)
CA-518	Vallejo/Solano County	1,232	0.917%	\$ 4,000,000.00	\$ 917,499.52	\$ 4,917,499.52	\$ 245,874.98
CA-519	Chico, Paradise/Butte County	1,195	0.890%	\$ 4,000,000.00	\$ 889,944.74	\$ 4,889,944.74	\$ 244,497.24
CA-613	Imperial County	1,154	0.859%	\$ 4,000,000.00	\$ 859,411.07	\$ 4,859,411.07	\$ 242,970.55
CA-611	Oxnard, San Buenaventura/Ventura County	1,152	0.858%	\$ 4,000,000.00	\$ 857,921.63	\$ 4,857,921.63	\$ 242,896.08
CA-614	San Luis Obispo County	1,125	0.838%	\$ 4,000,000.00	\$ 837,814.09	\$ 4,837,814.09	\$ 241,890.70
CA-507	Marin County	1,117	0.832%	\$ 4,000,000.00	\$ 831,856.30	\$ 4,831,856.30	\$ 241,592.81
CA-515	Roseville, Rocklin/Placer, Nevada Counties	979	0.729%	\$ 2,000,000.00	\$ 729,084.44	\$ 2,729,084.44	\$ 136,454.22
CA-516	Redding/Shasta, Siskiyou, Lassen, Plumas, Del Norte, Modoc, Sierra Counties	934	0.696%	\$ 2,000,000.00	\$ 695,571.87	\$ 2,695,571.87	\$ 134,778.59
CA-513	Visalia/Kings, Tulare Counties	853	0.635%	\$ 2,000,000.00	\$ 635,249.26	\$ 2,635,249.26	\$ 131,762.46
CA-604	Bakersfield/Kern County	810	0.603%	\$ 2,000,000.00	\$ 603,226.14	\$ 2,603,226.14	\$ 130,161.31
CA-524	Yuba City & County/Sutter County	760	0.566%	\$ 2,000,000.00	\$ 565,989.96	\$ 2,565,989.96	\$ 128,299.50
CA-522	Humboldt County	759	0.565%	\$ 2,000,000.00	\$ 565,245.24	\$ 2,565,245.24	\$ 128,262.26
CA-525	El Dorado County	602	0.448%	\$ 1,000,000.00	\$ 448,323.63	\$ 1,448,323.63	\$ 72,416.18
CA-607	Pasadena	575	0.428%	\$ 1,000,000.00	\$ 428,216.09	\$ 1,428,216.09	\$ 71,410.80
CA-521	Davis, Woodland/Yolo County	459	0.342%	\$ 1,000,000.00	\$ 341,828.15	\$ 1,341,828.15	\$ 67,091.41
CA-520	Merced City & County	454	0.338%	\$ 1,000,000.00	\$ 338,104.53	\$ 1,338,104.53	\$ 66,905.23
CA-529	Lake County	401	0.299%	\$ 1,000,000.00	\$ 298,634.18	\$ 1,298,634.18	\$ 64,931.71
CA-526	Tuolumne, Amador, Calaveras, Mariposa Counties	367	0.273%	\$ 1,000,000.00	\$ 273,313.57	\$ 1,273,313.57	\$ 63,665.68
CA-517	Napa City & County	315	0.235%	\$ 1,000,000.00	\$ 234,587.94	\$ 1,234,587.94	\$ 61,729.40
CA-523	Colusa, Glen, Trinity Counties	176	0.131%	\$ 500,000.00	\$ 131,071.36	\$ 631,071.36	\$ 31,553.57
CA-612	Glendale	168	0.125%	\$ 500,000.00	\$ 125,113.57	\$ 625,113.57	\$ 31,255.68
CA-527	Tehama County	124	0.092%	\$ 500,000.00	\$ 92,345.73	\$ 592,345.73	\$ 29,617.29
CA-530	Alpine, Inyo, Mono Counties	121	0.090%	\$ 500,000.00	\$ 90,111.56	\$ 590,111.56	\$ 29,505.58

Available Funding (continued)

HEAP Large Cities Allocation

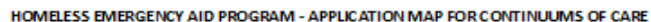
CoC Number	Jurisdiction	50213(c) Large Cities \$150,000,000 Allocation	50214(c) Minimum Youth Set Aside Per Large City Allocation
CA-600	Los Angeles	\$ 85,013,607.00	\$ 4,250,680.35
CA-601	San Diego	\$ 14,110,397.95	\$ 705,519.90
CA-500	San Jose	\$ 11,389,987.16	\$ 569,499.36
CA-501	San Francisco	\$ 10,564,313.22	\$ 528,215.66
CA-502	Oakland	\$ 8,671,116.82	\$ 433,555.84
CA-602	Santa Ana	\$ 3,690,885.84	\$ 184,544.29
CA-602	Anaheim	\$ 3,690,885.84	\$ 184,544.29
CA-503	Sacramento	\$ 5,645,699.61	\$ 282,284.98
CA-514	Fresno	\$ 3,105,519.90	\$ 155,276.00
CA-606	Long Beach	\$ 2,869,833.12	\$ 143,491.66
CA-604	Bakersfield	\$ 1,247,753.53	\$ 62,387.68

Available Funding (continued)

- All CoCs and large cities are encouraged to submit applications during Round 1.
 - Round 1 application period is September 5, 2018-December 31, 2018
- Funds not applied for in Round 1 will be redistributed among the CoCs and large cities in Round 2.
 - Allocations will be reduced to a proportional share of the HEAP funds remaining after Round 1
 - The same formula distribution methodology used in Round 1 will determine the allocations in Round 2

Application Process

- There are two separate applications.
 - One for CoCs and another one for the 11 large cities
- Streamlined process designed to quickly and efficiently award and distribute funds.
- Applications will be reviewed and processed as they are received.
- Application Map:
 - The application map and instructions were released August 17, 2018
 - The application map is a tool designed to assist HEAP applicant entities collect the information necessary to complete the application



Section 1: Administrative Entity and Eligible Jurisdiction Identification

Administrative Entity (Select one):
Administrative Entity Contact Name:
Address, City, Zip:
E-Mail Address:
Phone:
Fax (optional):

Name of City(s)/County(s) that have declared a shelter crisis: *Note: List all that have, or will have, declared a shelter crisis by the time of award.*

[illegible]

Section 2: Homeless Emergency Aid Program

Senate Bill 850, Sec. 50213(a)

Homeless population as of January 1, 2018 (select one):

2017 Homeless Point in Time Count:

Application Process (Continued)

- Application Submission:
 - The NOFA and on-line application portal was released on September 5, 2018.
 - Application does not have a “save” feature and must be submitted in one sitting.
 - AEs are encouraged to use the Application Map to collect information in advance
 - Errors or missing information will flag for the applicant; must be corrected and completed before submission is complete.
 - The applicant will receive a confirmation email that includes a copy of the application, a tracking number, and a checklist of documents that **must** be submitted.
 - The applicant **must** reply to the email and attach all items listed on the checklist.
 - Documents **must** be submitted for the application to be considered complete
- Application Review and Award:
 - HCFC Staff will review the applications as they are received.
 - Applicants are encouraged to submit applications early.
 - Award letters and the standard agreement will be issued simultaneously.

Distribution of Funds

- HCFC expects to disburse the HEAP funds within 60 days of the date the application is submitted **and** deemed complete.
- A completed application includes the supporting documentation requested in the application
- The approval process may extend beyond 60 days if the supporting documentation is incomplete and/or if there is a delay in the AE returning the signed standard agreement
- 100 percent of the allocation will be disbursed once the standard agreement is executed.
- Funds will be issued directly to the administrative entity.
 - The CoC will establish a process to disburse funds to all eligible cities, counties, and nonprofit organizations

Expenditure Deadlines

- 50 percent of the awarded funds must be contractually obligated by January 1, 2020.
- 100 percent of the funds must be expended by June 30, 2021.
- Unexpended funds must be returned to BCSH.

Application Timeline Round 1

Round 1	
NOFA Release	Sep 5, 2018
Early Applications Received	Starting Sep 2018
Early Applications Awarded	Starting Sep 2018
Early Distribution of Funds Begins	Starting in late Oct 2018
Round 1 Application Cut-off Date	Dec 31, 2018
Standard Applications Awarded	Jan 2019
Standard Distribution of Funds Begins	March 2019

Round 2	
NOFA Release	Feb 15, 2019
Early Applications Received	Starting Feb 2019
Early Applications Awarded	Starting Feb 2019
Early Distribution of Funds Begins	Starting in late March 2019
Round 1 Application Cut-off Date	Apr 31, 2019
Standard Applications Awarded	May 2019
Standard Distribution of Funds Begins	July 2019

Eligibility Criteria

- A shelter declaration for each jurisdiction wanting to be a direct recipient of HEAP funds **must** be in place at the time of award.
 - CoCs with fewer than 1,000 homeless people, based on the 2017 HUD Point in Time count are exempt and can file a waiver with their application.
 - The CoC or a Joint Powers Authority that acts as the CoC **may not** declare a shelter crisis.
 - The declaration is a resolution that must be adopted by the governing body of a jurisdiction or jurisdictions within a CoC or large city.
- The county **may** declare a shelter crisis for the unincorporated areas of the county and **is** allowed to expend HEAP funding for county activities that serve all county residents.
- Jurisdictions are **not** required to declare a shelter crisis. However, any jurisdiction that does not declare a shelter crisis is ineligible to be a direct recipient of HEAP funds.
- A sample Resolution is located in the HEAP Program Guidance.

Declaration Sample

Attachment A – Sample Crisis Declaration Resolution

DRAFT

Sample Resolution: Declaration of a Shelter Crisis

RESOLUTION NO. _____

RESOLUTION OF [insert name of local governing body, e.g. City Council or County Board of Supervisors] OF THE [insert name of jurisdiction, e.g. City or County here] _____, STATE OF CALIFORNIA declaring a shelter crisis pursuant to SB 850 (Chapter 48, Statutes of 2018 and Government Code § 8698.2).

The _____ [insert name of local governing body, e.g. City Council or County Board of Supervisors] Finds:

WHEREAS, California's Governor Edmund G. Brown, Jr. and the members of the California Legislature have recognized the urgent and immediate need for funding at the local level to combat homelessness;

WHEREAS, The Governor and Legislature have provided funding to local governments under the Homeless Emergency Aid Program as part of SB 850 and the 2018-19 Budget Act (Chapter 48, Statutes of 2018);

WHEREAS, The Governor and Legislature require jurisdictions seeking an allocation through the Homeless Emergency Aid Program to declare a Shelter Crisis pursuant to Government Code §8698.2;

WHEREAS, [insert name of city or county here] has developed a homelessness plan and undertaken multiple efforts at the local level to combat homelessness;

WHEREAS, [insert name of city or county here] finds that [insert the 2017 Point in Time Count for the jurisdiction] persons within the [insert name of city or county here] are homeless and living without shelter;

REQUIRED

WHEREAS, [insert name of city or county here] finds that the number of homeless is significant, and these persons are without the ability to obtain shelter.

WHEREAS, [insert name of city or county here] finds that the health and safety of unsheltered persons in the [insert City or County] is threatened by a lack of shelter;

WHEREAS, [insert name of city or county here] affirms the [insert: City's or County's] _____ commitment to combatting homelessness and creating or augmenting a continuum of shelter and service options for those living without shelter in our communities;



Declaration Sample (continued)

NOW, THEREFORE, BE IT RESOLVED BY THE [insert name of city council or county board of supervisors here] _____, **CALIFORNIA**, that a **shelter crisis** pursuant to Government Code §8698.2 exists in [insert name of city or county here] _____, and authorizes the [insert: City's or County's] _____ participation in the Homeless Emergency Aid Program.

Required: This is a specific term used in the code. Other terms such as shelter emergency, or homeless crisis are not sufficient.

PASSED AND ADOPTED by the [insert governing body here] _____ of the [insert name of city or county here] _____, State of California at the meeting of the said [insert Board or City Council] held on the ____ day of _____ by the following vote:

AYES: [insert name of local governing body]: _____
NOES: [insert name of local governing body]: _____
ABSTAIN: [insert name of local governing body]: _____
ABSENT: [insert name of local governing body]: _____

By: _____
_____, CHAIR PERSON
_____, [insert name of local governing body]

ATTEST:

By: _____
Date: _____

APPROVED AS TO LEGAL FORM:

By: _____
Date: _____

Eligibility Criteria (continued)

- CoCs and large cities must demonstrate that a local collaborative process has been conducted prior to application submission.
 - A collaborative process may include, but is not limited to,
 - Public meetings
 - Regional homeless taskforce meetings
 - Letters of support with signatures of endorsement
 - An adopted homeless plan
 - An adopted budget which includes HEAP funds
 - Proof of a public process may include, but is not limited to,
 - Sign-in sheets
 - Meeting minutes
 - Agendas
 - Public Comment logs

Eligible Uses of HEAP Funds

- HEAP funds are intended to provide immediate emergency assistance to people experiencing homelessness or at imminent risk of homelessness.
- The parameters of the program are intentionally broad to allow local communities to be creative and craft programs that meet the specific needs that have been identified.
- Applicants will include in their proposals how the proposed activity is directly related to providing immediate emergency assistance to people experiencing homelessness or at imminent risk of homelessness.
- The uses must align with California's Housing First policy.

Eligible Uses of HEAP Funds (continued)

Services: Street outreach, health and safety education, criminal justice diversion programs, homelessness prevention activities, and other service activities.

Rental assistance or subsidies: Housing voucher, rapid re-housing programs, flexible housing subsidy funds, and eviction prevention strategies.

Capital improvements: Emergency shelter, navigation centers, transitional housing, permanent supportive housing, small/tiny houses, and improvements to current structures that serve homeless individuals and families.

Administrative costs: are allowed for both the AE and sub-recipients, but capped at five percent of program funds. This does not include staff costs directly related to carrying out program activities.

Other: Some communities are discussing solutions to address homelessness and the public health crisis by using funds for handwashing stations or public toilet and shower facilities.

Ineligible Uses of HEAP Funds

- Generally, if HEAP funds are used to pay for activities that serve homeless individuals or families or those at imminent risk of homelessness, the uses are allowed, with the following restrictions:
 - Jurisdictions that have not declared a shelter crisis **may not** be the direct recipient of HEAP funding.
 - CoCs, cities, counties, and nonprofit organizations **may not** use HEAP funds for capital projects, such as building or expanding a shelter or navigation center, or for rental assistance, within a jurisdiction that has not declared a shelter crisis.
 - HEAP funds **cannot** be used to fund HMIS infrastructure or improvements.
 - HEAP funds **cannot** be used to create a strategic plan for addressing homelessness.
 - HEAP funds **cannot** be expended after June 30, 2021. Any long-term projects that would require payment after that date are not appropriate uses of HEAP funds.
 - Expenditures not intended for the purposes of providing aid for persons who are homeless or at imminent risk of homelessness are not appropriate uses of HEAP funds.

Homeless Youth Set Aside

- At least five percent of HEAP funds must be used to establish or expand services meeting the needs of homeless youth or youth at risk of homelessness.
- 5 percent is the MINIMUM, there is no maximum.
- The HEAP team encourages and expects local CoCs and large cities to work with youth advocates and youth service providers to determine the most appropriate services for this target population.
- Consistent with other state and federal definitions, HCFC considers “homeless youth” to mean an unaccompanied homeless individual who is not older than 24, for purposes of HEAP. Homeless individuals not older than 24 who are parents are included in this definition.

Technical Assistance

- HCFC will provide ongoing technical assistance and training to support CoCs and large cities.
- HCFC has partnered with Housing and Community Development (HCD) to conduct workshops and roundtable discussions throughout California.
- HCFC has additional outreach meetings and webinars scheduled.

Contact Information

- HCFC website <https://www.bcsb.ca.gov/hcfc/>
- Questions: HCFC@BCSB.ca.gov
- To receive information releases regarding the HEAP program, please register for the program [listserv](#)
- Social media
 - https://twitter.com/CA_HCFC 
 - <https://www.facebook.com/CalHCFC/> 
- Danny Castillo, HEAP Grant Manager
 - 916-651-2788
 - Daniel.Castillo@bcsb.ca.gov
- Lahela Mattox, Local Government Liaison
 - 916-651-2770
 - Lahela.mattox@bcsb.ca.gov